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*The Role of the Office of
Homeland Security in the
Federal Budget Process
Recommendations for Effective
Long-Term Engagement*

William A. Gorenfeld

Homeland Security Research Division

2002
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2002

Role Of The Office Of Homeland Security In The Federal Budget Process

Stephen M. Maurer



Role Of The Office Of Homeland Security In The Federal Budget Process:

The Role of the Office of Homeland Security in the Federal Budget Process. Recommendations for Effective Long-Term Engagement ,2002 This RAND sponsored study is intended to inform the discussion of the Office of Homeland Security s OHS s engagement in the federal budget process Our recommendations for interagency strategy and funding coordination are based on an analysis of expert opinion institutional analogy and congressional interest and involvement as reflected in funding streams committee hearings and referrals of legislative proposals The research for this study was initiated in December 2001 and completed in February 2002 Our analysis suggests that OHS can engage effectively in the budget process in its current institutional form but it must build on the strength of its relationship with the President over the longer term Defining efficacy as the ability of OHS to secure department and agency funding for agreed programs and activities in support of the President s policy agenda we identify key points of leverage inside and outside government and also recommend specific mechanisms for participating in the executive branch and congressional phases of the budget process It is our view that OHS will be most effective if it treats interagency strategy and funding coordination in tandem through an integrated framework that focuses on core cross cutting policy issues and that is tied to the budget cycle We develop a framework that starts with policy priorities and objectives and then flows to strategy formulation and funding requests clearly mapping budget proposals to specific programs and activities This report should be of interest to those involved in the debate on the coordination of homeland security strategy and funding including policymakers in the executive branch members of Congress and their staff

The Role of the Office of Homeland Security in the Federal Budget Process
Victoria A. Greenfield,2002 How can the newly created Office of Homeland Security OHS engage effectively in the federal budget process This report finds that OHS is uniquely poised to bring strategy and funding decisions together across departments and agencies however it must build on the foundation of its presidential imprimatur to do so With the president s support OHS can leverage its position in the administration by cultivating and managing its relationships with other homeland security institutions and their proponents This report addresses key relationships within the executive branch and proposes a strategy for congressional outreach that identifies a core group of active committees It also yields a road map with specific recommendations for OHS s budgetary role highlighting the importance of establishing policy priorities and objectives early and formulating strategy and developing funding requests through a tightly coordinated interagency process The report suggests that OHS focus on issues along the seams of homeland security policy where departments and agencies jurisdictions gap or overlap These findings are based on an analysis of expert opinion institutional analogy and congressional interest and involvement as reflected in funding streams committee hearings and other legislative activity prior to and following September 11 2001 The research for this report was initiated in December 2001 and completed in February 2002

Transforming the Department of Homeland Security through missionbased budgeting : hearing , **The National**

Security Enterprise Roger Z. George, Harvey Rishikof, 2017 This second edition of The National Security Enterprise provides practitioners insights into the operation missions and organizational cultures of the principal national security agencies and other significant institutions that shape the US national security decision making process Unlike some textbooks on American foreign policy this book provides analysis from insiders who have worked at the National Security Council the State Department Department of Defense the intelligence community and the other critical entities included in the book The book explains how organizational missions and cultures create the labyrinth in which a coherent national security policy must be fashioned Understanding and appreciating these organizations and their cultures is essential for formulating and implementing coherent policies This second edition includes four new chapters Congress DHS Treasury and USAID and updates to the text throughout It covers the many changes instituted by the Obama administration implications of the government campaign to prosecute leaks and lessons learned from more than a decade of war in Afghanistan and Iraq

The National Security Enterprise Harvey Rishikof, Roger Z. George, 2011 Recent breakdowns in American national security have exposed the weaknesses of the nation's vast overlapping security and foreign policy bureaucracy and the often dysfunctional interagency process In the literature of national security studies however surprisingly little attention is given to the specific dynamics or underlying organizational cultures that often drive the bureaucratic politics of U S security policy The National Security Enterprise offers a broad overview and analysis of the many government agencies involved in national security issues the interagency process Congressional checks and balances and the influence of private sector organizations The chapters cover the National Security Council the Departments of Defense and State the Office of the Director of National Intelligence the Central Intelligence Agency the Federal Bureau of Investigation the Department of Homeland Security and the Office of Management and Budget The book also focuses on the roles of Congress the Supreme Court and outside players in the national security process like the media think tanks and lobbyists Each chapter details the organizational culture and personality of these institutions so that readers can better understand the mindsets that drive these organizations and their roles in the policy process Many of the contributors to this volume are long time practitioners who have spent most of their careers working for these organizations As such they offer unique insights into how diplomats military officers civilian analysts spies and law enforcement officials are distinct breeds of policymakers and political actors To illustrate how different agencies can behave in the face of a common challenge contributors reflect in detail on their respective agency's behavior during the Iraq War This impressive volume is suitable for academic studies at both the undergraduate and graduate level ideal for U S government military and national security training programs and useful for practitioners and specialists in national security studies

The Private Sector's Role in Disasters Alessandra Jerolleman, Ph.D.

Kiefer, 2015-10-05 This book examines the role of the private sector in emergency management and how that role is changing through private sector intersections with government government agencies and the public sectors in all phases of emergency

management It particularly focuses on the areas in which government regulations and guidelines promote or encourage priv

Buying National Security Gordon Adams, Cindy Williams, 2010-02-11 Examines the planning and budgeting processes of the United States This title describes the planning and resource integration activities of the White House reviews the adequacy of the structures and process and makes proposals for ways both might be reformed to fit the demands of the 21st century security environment The Federal Budget Process, V.2 Bill Heniff Jr., Robert Keith, Megan Lynch, 2018-06-20

Budgeting for the federal government is an enormously complex process It entails dozens of subprocesses countless rules and procedures the efforts of tens of thousands of staff persons in the executive and legislative branches and the active participation of the President congressional leaders Members of Congress and members of the executive branch This analysis shows the various elements of the federal budget process including the President's budget submission framework timetable the budget resolution reconciliation the Byrd Rule appropriations authorizations and budget execution Congress is distinguished from nearly every other legislature in the world by the control it exercises over fashioning the government's budgetary policies This power referred to as the power of the purse ensures Congress primary role in setting revenue and borrowing policies for the federal government and in determining how these resources are spent The congressional power of the purse derives from several key provisions in the Constitution Article I Section 8 Clause 1 Power to tax and spend declares in part that Congress shall have the power to raise that is to lay and collect revenues of various types including taxes and duties among other things Article I Section 8 Clause 2 Borrowing power declares that the power to borrow funds on the credit of the United States belongs to Congress In addition to its powers regarding revenues and borrowing Congress exerts control over the expenditure of funds Article I Section 9 Clause 7 declares in part that funds can be withdrawn from the Treasury only pursuant to laws that make appropriations Under the Constitution revenue measures must originate in the House of Representatives Beyond this requirement however the Constitution does not prescribe how the House and Senate should organize themselves or the procedures they should use to conduct budgeting Over the years however both chambers have developed an extensive set of rules some set forth in statute and precedents that lay out complicated multiple processes for making budgetary decisions The House and Senate have also created an intricate committee system to support these processes As American society has grown and become ever more complex and as the role of the federal government in the national economy has steadily expanded Congress also has increasingly shared power over budgetary matters with the president and the executive branch It has refashioned the president's role in budgeting by requiring him to submit to Congress each year a budget for the entire federal government and giving him responsibilities for monitoring agencies implementation of spending and revenue laws Accordingly the president also exercises considerable influence over key budget decisions Table of Contents 1 Introduction to the Federal Budget Process CRS Report 98 721 December 3 2012 38 page PDF 2 The Executive Budget Process An Overview CRS Report R42633 July 27 2012 3 The Executive Budget Process

Timetable CRS Report RS20152 December 5 2012 8 page PDF 4 The Congressional Budget Process A Brief Overview CRS Report RS20095 August 22 2011 5 Budget Resolution Enforcement CRS Report 98 815 August 12 2008 6 Deeming Resolutions Budget Enforcement in the Absence of a Budget Resolution CRS Report R44296 June 26 2017 7 Legislating in Congress Federal Budget Process Contributing Author Bill Heniff Jr with updates by Robert Keith and Megan Lynch 8 The Budget Reconciliation Process Stages of Consideration CRS Report R44058 January 4 2017 9 The Budget Reconciliation Process The Senate's Byrd Rule CRS Report RL30862 November 22 2016 44 page PDF 10 The Congressional Appropriations Process An Introduction CRS Report R42388 November 30 2016 28 page PDF 11 Allocations and Subdivisions in the Congressional Budget Process CRS Report RS20144 November 29 2010 12 Omnibus Appropriations Acts Overview of Recent Practices CRS Report RL32473 January 14 2016 13 Appropriations Report Language Overview of Development Components and Issues for Congress CRS Report R44124 July 28 2015 14 Overview of the Authorization Appropriations Process CRS Report RS20371 November 26 2012 5 page PDF 15 Points of Order in the Congressional Budget Process CRS Report 97 865 October 20 2015 21 page PDF 16 The Budget Control Act Frequently Asked Questions CRS Report R44874 February 23 2018 17 Budget Sequestration and Selected Program Exemptions and Special Rules CRS Report R42050 June 13 2013 35 page PDF 18 Continuing Resolutions Overview of Components and Recent Practices CRS Report R42647 January 14 2016 19 Additional Resources Federal Budget Links and Research Tools Laws web sites and books TCNBudget.com Custom On Site Training Understanding Congressional Budgeting and Appropriations TCNUCBA.com Advanced Federal Budget Process TCNAFBP.com Congressional Dynamics and the Legislative Process TCNCDLP.com Capitol Learning Audio Courses TM Appropriations Process in a Nutshell with James Saturno ISBN 1 58733 043 1 Authorizations and Appropriations in a Nutshell with James Saturno ISBN 1 58733 029 6 The Federal Budget Process with Philip Joyce ISBN 1 58733 083 0 IndexFederalBudgetProcess.com *Treasury, Postal Service, and General Government Appropriations for Fiscal Year 2003: Executive Office of the President and funds appropriated to the President and independent agencies* United States. Congress. House. Committee on Appropriations. Subcommittee on the Treasury, Postal Service, and General Government Appropriations, 2002

Homeland security information technology funding and associated management issues : report to the chairman and ranking minority member, Permanent Subcommittee on Investigations, Committee on Governmental Affairs, U.S. Senate. , Organizing for Homeland Security ,2002 In response to the September 11 terrorist attacks on the World Trade Center and the Pentagon President Bush put in place a new organizational structure for ensuring the security of the American homeland creating the Office of Homeland Security This issue paper discusses the critical issues involved in designing the homeland security organization and in achieving its goals It compares existing coordinating organizations responsible for national security economics intelligence and drug control It then presents the restructuring recommendations of four nongovernmental commissions all of which recognized the need to integrate foreign

and domestic counterterrorism activities although they disagreed on whether to rely on the current National Security Council organization or create a new coordinating process as well as on the need for consolidating some of the operating homeland security agencies and offices The responsibilities of the new homeland security organization are described in some detail Particularly striking is the minimalist character of the responsibilities defined in the executive order in view of the extraordinary challenge ahead Congressional views on the appropriate structure of a homeland security organization are emerging and these too are described Not surprisingly the focus of the Congress has largely been on assuring its own statutory and budget prerogatives The paper concludes by offering suggestions about how the new homeland security organization should proceed on some of the most critical issues that it will be confronting *Treasury, Postal Service, and general government appropriations for fiscal year 2003* United States. Congress. House. Committee on Appropriations. Subcommittee on the Treasury, Postal Service, and General Government Appropriations, 2002

American National Security Amos A. Jordan, William J. Taylor, Jr., Michael J. Meese, Suzanne C. Nielsen, 2009-02-20 The sixth edition of *American National Security* has been extensively rewritten to take into account the significant changes in national security policy in the past decade Thorough revisions reflect a new strategic context and the challenges and opportunities faced by the United States in the early twenty first century Highlights include An examination of the current international environment and new factors affecting U S national security policy making A discussion of the Department of Homeland Security and changes in the intelligence community A survey of intelligence and national security with special focus on security needs post 9 11 A review of economic security diplomacy terrorism conventional warfare counterinsurgency military intervention and nuclear deterrence in the changed international setting An update of security issues in East Asia South and Southeast Asia the Middle East Sub Saharan Africa Russia and Central Asia and Latin America and the Caribbean New material on globalization transnational actors and human security Previous editions have been widely used in undergraduate and graduate courses James Schlesinger former Secretary of Defense from the foreword

United States Code United States, 2007

Meeting the Challenge of 9/11: Blueprints for More Effective Government Thomas H. Stanton, 2014-12-18 9 11 revealed serious public sector shortcomings in such areas as border security and immigration control cybersecurity and first responses to hostile acts This book focuses on how to make government more effective especially in our post 9 11 era of heightened concern for national and homeland security Meeting the Challenge of 9 11 is a top to bottom guidebook for improving government organization and performance While it specifically addresses the key issues of homeland security biodefense border security immigration control and infrastructure protection it has a broader agenda the renewal of an effective well managed government The chapter authors have extensive senior level experience in managing government organizations or in analyzing government organization and management Most are Fellows of the National Academy of Public Administration and active participants in NAPA s Standing Panel on Executive Organization and Management

United States

Congressional Serial Set, No. 14844, House Reports Nos. 11-39 United States Congress. House of Representatives, Michael J. Meese, Suzanne C. Nielsen, Rachel M. Sondheimer, 2018-09-03 This classic text provides a rich and nuanced discussion of American national security policymaking American National Security remains the ideal foundational text for courses in national security foreign policy and security studies Every chapter in this edition has been extensively revised and the book includes discussion of recent security policy changes in the Trump administration Highlights include An updated look at national security threats military operations and homeland security challenges An analysis of the evolving roles of the president Congress the intelligence community the military and other institutions involved in national security A revised consideration of the strengths limitations and employment of instruments of national power including diplomacy information economic tools and armed forces An exploration of the economic and national security implications of globalization An enhanced examination of the proliferation of transnational threats including security challenges in space and in cyberspace A new assessment of how international political and economic trends may change US leadership of the post World War II international order A comprehensive update on changing dynamics in key states and regions including Russia China East Asia the Middle East South Asia Europe Sub Saharan Africa and Latin America An authoritative book that explains US national security policy actors and processes in a wide ranging yet understandable way American National Security addresses key issues including challenges to the free and open international order the reemergence of strategic competition among great powers terrorism economic and fiscal constraints and rapid advances in information and technology

Nomination Of Hon. Mark W. Everson... Hearing... S. Hrg. 107-617... Committee On Governmental Affairs, United States Senate... 107th Congress, 2nd Session, 2003

WMD Terrorism Stephen M. Maurer, 2009 This collection of essays is a current and comprehensive review of what scientists and scholars know about WMD terrorism and America's options for confronting it Complete with mathematical methods for analyzing terrorist threats and allocating defense resources this multidisciplinary perspective addresses all forms and defenses of WMD and the role of domestic US politics in shaping defense investments and policies Also identified are multiple instances in which the conventional wisdom is incomplete or misleading

The Politics of Public Health in the United States Kant Patel, Mark E. Rushefsky, 2015-05-20 Our public health system is primarily concerned with the promotion of health and the prevention of disease But while everyone may agree with these goals in principle in practice public health is a highly contentious policy arena that is inevitably entangled with sensitive issues ranging from occupational safety and environmental hazards to health education immunization and treatment of addiction and sexually transmitted disease Today however concern for protecting the population against bio terrorism and new epidemics such as SARS is tipping the balance back toward increased support for public health This book focuses on the politics policies and methodologies of public health and the twenty first century challenges to the public health system of the United States It explores the system's relatively weak position in the American

political culture medical establishment and legal system scientific and privacy issues in public health and the challenges posed by ecological risk and the looming threat of bio terrorist attack Each chapter includes study questions The volume also includes a chronology of major laws and events in public health policy along with an extensive bibliography

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