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# Participatory democracy in Porto Alegre, Brazil

by RUALDO MENEGAT

## Introduction

Porto Alegre is the capital city of Brazil's southernmost state, Rio Grande do Sul. Since 1990, it has consistently had the highest standards of living of all Brazilian metropolitan areas (Ipsos, 1999). In the context of the peasant crisis affecting marginal and dependent economies, and prevailing levels of poverty, unemployment and corruption in large South American cities, Porto Alegre's progress is inevitably related to the way in which the city has been managed over the last 12 years. The last four mayoral terms in Porto Alegre's Municipal Government have been coined 'Popular Administration' (*Administração Popular*). The key characteristics of popular administration include the adoption of techniques for participatory democracy, a high level of citizen involvement in allocating the municipal budget, the representation of public priorities by citizens, the integration of public environmental management policies, and the regeneration of public spaces.

The most important and widely publicised technique for participatory democracy is participatory budgeting, initiated in 1989 under the mayoral term of César Lattes (1989–1993), and continued under the administrations of Sarney Gomes (1993–1998), and Zuccato (2004–2008) and Saulo Tomé (1997–2000).

Participatory budgeting is defined as a 'short, hot state, form of government', and its introduction in 1989 marked the beginning of a significant experience with real partici-

tory democracy. Although there is a municipal government authority responsible for participatory budgeting, the Department of Community Relations, the process is accepted as an autonomous form of public participation. It is based on a number of forums in which citizens are able to control and steer the municipal government and its spending. Communities participate in assemblies organised by geographical district and sectoral theme to determine their needs and priorities. In addition to defining the municipal budget, communities also manage the implementation and timing of the public interventions.

Often both the communities' district and sectoral priorities and the government's own requirements have been established, a proposal is drawn up to be discussed with the Participatory Budgeting Council. Once approved, the budget proposal is sent to the City Council. In the meantime, the Participatory Budgeting Council and the municipal government begin drawing up the expenditure plan based on the budget proposal. The expenditure plan sets out all the public works to be carried out in each district for that year and the government authorities responsible for their execution, and is printed and distributed to the public. In 1990, the priorities defined by the district public assemblies were sanitation, land tenure regularisation and street paving, with land tenure still at the top of the agenda, but this time along with housing, in 1997.

# Militants And Citizens The Politics Of Participatory Democracy In Porto Alegre

**Arturo Cuomo**



## **Militants And Citizens The Politics Of Participatory Democracy In Porto Alegre:**

*Militants and Citizens* Gianpaolo Baiocchi, 2005 Brazil's democracy has frequently been described as unconsolidated its citizens as apathetic and uninterested in politics But in Porto Alegre a host city to the World Social Forum thousands of ordinary citizens participate in local governance making binding decisions on urban policy on a daily basis While there has been immense attention paid to the practice of participatory democracy in Porto Alegre this is the first book to examine the politics culture and day to day activities of its citizens Drawing on the rich tradition of urban ethnography and political theory the book argues that Porto Alegre's importance may lie not just with its effective governance but with its new political logic namely a greater access to government functions and government officials for traditionally disenfranchised citizens In an age characterized by seemingly strong voter apathy this study has global implications The author shows that in the discussions on the failings of democracy in industrialized countries like the United States most people may be missing what is central to civic engagement unimpeded access to government

**Taking Socialism Seriously** Richard Schmitt, Anatole Anton, 2012-03-22 Taking Socialism Seriously raises essential questions about what socialism is and how socialists can reach it by addressing a long list of potential quandaries The contributions compiled by Anatole Anton and Richard Schmitt describe how socialism differs from a reformed and more humane form of capitalism Various chapters discuss suitable forms of love and family in a socialist society and economic arrangements within a socialist system They also break important new paths by calling for significant social change examining detailed questions that have previously been neglected and setting a new direction for radical theorists Critics are often convinced that there is no alternative and therefore are content to reform capitalism This book affirms that another world is possible

**Democratization in the Global South** K. Stokke, O. Törnquist, 2013-01-29 Given the weaknesses of mainstream democratisation since the 1980s the authors present a cutting edge examination of dynamics of political change in the direction of more substantive democracy While focusing on the Global South they also draw comparisons from historical and contemporary experiences from Scandinavia

*Politics of the One* Artemy Magun, 2012-11-08 This volume in the Political Theory and Contemporary Philosophy series examines one of the most important topics in contemporary political theory how to conceptualize the relationship between the one and the many The essays discuss how to reconcile multiple ontologies without subsuming them to a totalitarian unity While one school of thought Deleuze Negri seeks to create a new ontology based on the many instead of the one which politically is close to anarchy another proposes to understand the one as the ultra one of the event Badiou In this groundbreaking work leading thinkers explore these debates and offer alternative concepts Building on Jean Luc Nancy's essay who proposes an ontology of singular plurality contributors aim to synthesize the one and the many and suggest different ways of forming collectives beyond the dominant representative political forms An original and challenging work *Politics of the One* addresses new possible ways of bringing people together integrating philosophy with theoretical and practical problems of politics

**Deliberation and Development** Patrick Heller, Vijayendra Rao, 2015-07-13 Deliberation is the process by which a group of people each with equal voice can via a process of discussion and debate reach an agreement Deliberation and Development attempts to do two things First it rethinks the role of deliberation in development and shows that it has potential well beyond a narrow focus on participatory projects Deliberation if properly instituted has the potential to have a transformative effect on many if not all aspects of development and especially in addressing problems of collective action coordination and entrenched inequality This has broad implications both at the global and local level Second the book demonstrates that taking deliberation seriously calls for a different approach to both research and policy design and requires a much greater emphasis on the processes by which decisions are made rather than an exclusive focus on the outcomes Deliberation and Development contributes to a broader literature to understand the role of communicative processes in development

*Sortition* Gil Delannoi, Oliver Dowlen, 2016-10-05 This volume reflects the up and coming academic interest in sortition It is based on contributions to the first international conference dedicated to the subject held at the University of Political Science Sciences Po in Paris in November 2008 The papers explore important theoretical questions such as how we should recognise and define differing lottery forms the relationship between sortition and different aspects and forms of democracy and its potential benefits to current political and commercial practice Contributors include Hubertus Buchstein Gil Delannoi Oliver Dowlen Gerhard G hler Barbara Goodwin Michael Hein Yves Sintomer Peter Stone and Antoine Vergne

**The Oxford Handbook of Urban Planning** Randall Crane, Rachel Weber, 2015 Why plan How and what do we plan Who plans for whom These three questions are then applied across three major topics in planning States Markets and the Provision of Social Goods The Methods and Substance of Planning and Agency Implementation and Decision Making

*Reorganizing Popular Politics* Ruth Berins Collier, Samuel Handlin, 2015-10-29 A historic shift has occurred in the organizational structures through which the lower classes in Latin America express voice and find political representation With the political and economic reforms of the 1980s and 1990s networks of community based associations and nongovernmental organizations replaced party affiliated labor unions as the predominant organizations to which the lower classes turned This volume examines the new interest regime in Argentina Chile Peru and Venezuela through two extensive surveys one of individuals and one of associations undertaken in those nations capital cities Contrary to common perceptions the new interest regime is neither a vibrant autonomous civil society nor a set of weak atomized organizations Participation in associations is generally high compared to direct action as a strategy for pursuing collective interests and associations more frequently coordinate and engage the state than has sometimes been assumed However various forms of interaction with the state pose a classic trade off between representation and state control and the new interest regime is marked by representational distortion in that the lower classes are less likely to use the new structures than the middle classes Within these general patterns distinct national models are emerging This volume represents the most ambitious and systematic

effort to date to examine individual participation and associational life in Latin America and to carry out a cross national analysis of new forms of political representation      Rethinking Citizenship in Central and Eastern Europe Nina Kolleck,Ireneusz Pawel Karolewski,2025-05-23 This book delves into the intricate landscape of citizenship practices in Central and Eastern Europe an area often overlooked in research Through an interdisciplinary lens the contributors explore how education and political participation shape these practices in a region marked by historical and social complexities The book offers fresh insights into how citizenship is perceived and practiced highlighting the role of civic education in fostering political engagement By addressing both the challenges and opportunities of citizenship in this dynamic region this volume contributes to broader debates on democracy and civic participation across Europe and beyond      *Brazilian Agrarian Social Movements* Rebecca Tarlau,Anthony Pahnke,2018-02-02 Contradictions between impressive levels of economic growth and the persistence of poverty and inequality are perhaps nowhere more evident than in rural Brazil While Brazil might appear to be an example of the potential harmony between large scale export oriented agribusiness and small scale family farming high levels of rural resistance contradict this vision In this volume individual contributions from a variety of researchers across the field highlight seven key characteristics of contemporary Brazilian resistance that have broader resonance in the region and beyond the growth of international networks the changing structure of state society collaboration the deepening of territorial claims the importance of autonomy the development of alternative economies continued opposition to dispossession and struggles over the meaning of nature By analyzing rural mobilization in Brazil this collection offers a range of insights relevant to rural contention globally Each contribution in this title increases our understanding of alternative agricultural production large scale development projects education race and political parties in the contemporary agrarian context This book was previously published as a special issue of the Journal of Peasant Studies      *Introduction to Politics* Robert Garner,Peter Ferdinand,Stephanie Lawson,2020 The only introductory textbook to bring together theory comparative politics and international relations to provide the most comprehensive and global introduction to politics available      **How Cities Will Save the World** Ray Brescia,John Travis Marshall,2016-06-03 Cities are frequently viewed as passive participants to state and national efforts to solve the toughest urban problems But the evidence suggests otherwise Cities are actively devising innovative policy solutions and they have the potential to do even more In this volume the authors examine current threats to communities across the U S and the globe They draw on first hand experience with and accounts of the crises already precipitated by climate change population shifts and economic inequality This volume is distinguished however by its central objective of traveling beyond a description of problems and a discussion of their serious implications Each of the thirteen chapters frame specific recommendations and guidance on the range of core capacities and interventions that 21st Century cities would be prudent to consider in mapping their immediate and future responses to these critical problems *How Cities Will Save the World* brings together authors with frontline experience in the fields of city redevelopment urban

infrastructure healthcare planning immigration historic preservation and local government administration They not only offer their ground level view of threats caused by climate change population shifts and economic inequality but they provide solution driven narratives identifying promising innovations to help cities tackle this century s greatest adversities

**Deepening Local Democracy in Latin America** Benjamin Goldfrank,2015-09-10 The resurgence of the Left in Latin America over the past decade has been so notable that it has been called the Pink Tide In recent years regimes with leftist leaders have risen to power in Argentina Bolivia Brazil Chile Ecuador El Salvador Nicaragua Uruguay and Venezuela What does this trend portend for the deepening of democracy in the region Benjamin Goldfrank has been studying the development of participatory democracy in Latin America for many years and this book represents the culmination of his empirical investigations in Brazil Uruguay and Venezuela In order to understand why participatory democracy has succeeded better in some countries than in others he examines the efforts in urban areas that have been undertaken in the cities of Porto Alegre Montevideo and Caracas His findings suggest that success is related most crucially to how nationally centralized political authority is and how strongly institutionalized the opposition parties are in the local arenas *The Oxford Handbook of Social Movements* Donatella della Porta,Mario Diani,2015-10-29 The Oxford Handbook of Social Movements is an innovative volume that presents a comprehensive exploration of social movement studies mapping the field and expanding it to examine the recent developments in cognate areas of studies within and beyond sociology and political science This volume brings together the most distinguished social and political scientists working in this field each writing thought provoking essays in their area of expertise and facilitates conversations between classic social movement agenda and lines of research The Oxford Handbook of Social Movements discusses core theoretical perspectives recent contributions from the field and how patterns of macro social change may affect social movements as well as suggesting what contributions social movement studies can give to other research areas in various disciplines Mind the Gap Kris Deschouwer,2019-01-19 Mind the Gap is a book on the difficult times of modern representative democracy and on the way in which political science is trying to make sense of it Forecasting election results has become a very risky business and explaining the often surprising results must increasingly rely on case by case ad hoc interpretations Old and formerly stable political parties now appear to be very vulnerable because many of their traditional voters seem willing to desert them If voters turn out to vote at all they tend to be very volatile and send out complex messages to decide later than ever what to do in the polling booth to react to short term factors and to follow candidates rather than parties Low levels of trust in political actors and institutions reveal a gap between the elites and the people Belgium is one of the countries where one can witness these debates Yet Belgium is also a special case Not only a gap between elites and citizens but also a gap between north and south animates the political debates The territorial division of the country in two language groups has led to the complete split of the parties and the party system and to the transformation of the unitary state into a complex federal system With on top of all that the European level the

lines of representation and accountability in Belgium are extremely opaque Decision making requires subtle compromises between party leaders and sometimes take a very long time to come about Voting in Belgium is however compulsory which means that exiting the scene of democratic representation is not an obvious option Citizens do turn out to vote and do express their views and their discontent Some political parties however do suggest that leaving Belgium behind altogether might be better than just muddling through This book is based on ten years of research on political participation and representation in Belgium by the interuniversity research team PartiRep Using several surveys among the population and politicians voting aid applications focus groups and experiments it draws a picture of a parliamentary and representative democracy that faces multiple tensions and multiple gaps It discusses a wide range of political processes and actors placing them in a comparative perspective and exploring to what extent the Belgian case fits into the general picture The chapters of the book deal with political socialization political parties representation economic voting preference voting and personalized voting democratic preferences identity politics and campaign effects and on the way in which elites and citizens try to find their way and make sense of this complex multi level and linguistically divided country in the heart of the European Union

**New Democratic Initiatives in Authoritarian Twenty-First Century Latin America** Manuel Larrabure, Charmain Levy, Dan Furukawa Marques, 2024-12-15 New Democratic Initiatives in Authoritarian Twenty First Century Latin America uses a multidisciplinary approach to understand the coincidence of emerging social movements seeking more meaningful forms of democratic participation on the one hand and the rise of new authoritarian politics that in part rely on chaos and disorder as mechanisms of domination on the other This edited collection argues that Latin America has entered a new phase of political and economic volatility in which traditional conceptual divisions between democracy and authoritarianism need to be re thought How are democratic movements coping with and reacting to the new right wing politics of Jair Bolsonaro and Javier Milei which among other things attempt to incorporate the popular classes Does the second pink tide offer meaningful avenues for popular empowerment How are counter hegemonic struggles built What are the challenges and opportunities faced by women queer and trans people cultural workers people with disabilities and indigenous groups in this conjuncture These are the key questions addressed in this book Rethinking Popular Representation O. Törnquist, N. Webster, K. Stokke, 2009-12-21 This book starts out from the deep concern with contemporary tendencies towards depoliticisation of public issues and popular interests and makes a case for rethinking more democratic popular representation It outlines a framework for popular representation examines key issues and experiences and provides a policy oriented conclusion

Cities and the Knowledge Economy Tim May, Beth Perry, 2017-11-02 Cities and the Knowledge Economy is an in depth interdisciplinary international and comparative examination of the relationship between knowledge and urban development in the contemporary era Through the lenses of promise politics and possibility it examines how the knowledge economy has arisen how different cities have sought to realise its potential how universities play a role in its realisation and overall what

this reveals about the relationship between politics capitalism space place and knowledge in cities The book argues that the 21st century city has been predicated on particular circuits of knowledge that constitute expertise as residing in elite and professional epistemic communities In contrast alternative conceptions of the knowledge society are founded on assumptions which take analysis deliberation democracy and the role of the citizen and communities of practice seriously Drawing on a range of examples from cities around the world the book reflects on these possibilities and asks what roles the practice of active intermediation the university and a critical and engaged social scientific practice can all play in this process The book is aimed at researchers and students from different disciplines geography politics sociology business studies economics and planning with interests in contemporary urbanism and the role of knowledge in understanding development as well as urban policymakers politicians and practitioners who are concerned with the future of our cities and seek to create coalitions of different communities oriented towards more just and sustainable futures

**The Politics of Citizenship in Indonesia**  
Eric Hiarij, Kristian Stokke, 2022-02-10 This book highlights the gains that a citizenship approach offers to the study of democracy in Indonesia demonstrating that the struggle for citizenship and the historical development of democracy in the country are closely interwoven The book arises from a research agenda aiming to help Indonesia's democracy activists by unpacking citizenship as it is produced and practiced through movements against injustice taking the shape of struggles by people at grassroots levels for cultural recognition social and economic injustice and popular representation Such struggles in Indonesia have engaged with the state through both discursive and non discursive processes The authors show that while the state is the common focal point these struggles are fragmented across different sectors and subject positions The authors thus propose that developing chains of solidarity is highly important to motivating a democracy that not only has sovereign control over public affairs but also robust channels and organisations for political representation In advocating the development of transformative agendas organisations and strategies as an important need and an enduring challenge for the realization of citizenship this book is timely and relevant to the study of contemporary Indonesia's socio political landscape It is relevant to students and scholars in political science anthropology sociology human geography and development studies

**Patching Development** Rajesh Veeraraghavan, 2021-12-24 Diving into an original and unusually positive case study from India Patching Development shows how development programs can be designed to work How can development programs deliver benefits to marginalized citizens in ways that expand their rights and freedoms Political will and good policy design are critical but often insufficient due to resistance from entrenched local power systems In Patching Development Rajesh Veeraraghavan presents an ethnography of one of the largest development programs in the world the Indian National Rural Employment Guarantee Act NREGA and examines NREGA's implementation in the South Indian state of Andhra Pradesh He finds that the local system of power is extremely difficult to transform not because of inertia but because of coercive counter strategy from actors at the last mile and their ability to exploit information asymmetries Upper level NREGA bureaucrats in



Andhra Pradesh do not possess the capacity to change the power axis through direct confrontation with local elites but instead have relied on a continuous series of responses that react to local implementation and information a process of patching development Patching development is a top down fine grained iterative socio technical process that makes local information about implementation visible through technology and enlists participation from marginalized citizens through social audits These processes are neither neat nor orderly and have led to a contentious sphere where the exercise of power over documents institutions and technology is intricate fluid and highly situated A highly original account with global significance this book casts new light on the challenges and benefits of using information and technology in novel ways to implement development programs

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