

The Permanent Bases of American Foreign Policy

By John W. Davis

An attempt to state the permanent bases of any nation's foreign policy opens a range for discussion too broad for the compass of a single article. History, tradition, political structure, geographical location, commercial interests, all these, to say nothing of the ambitions of statesmen and the exigencies of the moment, go to the making of a foreign policy. Some of these factors are fixed and stable. Others must change with the changing times. Rarely is there entire consistency in the pursuit of the policies to which these factors give rise. It is only in the most abstract sense therefore that any policy or the bases on which it rests can be called permanent. Yet it is possible, with the aid of history, to give a hurried summary of certain ideals and purposes which seem to have run with reasonable persistence throughout the course of American diplomacy and which cannot be ignored in predicting its future direction.

Of these, the first in point of time, if not in point of importance, is the wish to abstain as far as possible from any participation in foreign questions in general and European questions in particular. The roots of this feeling go deep into the American past. It has as its background the world situation at the time the United States of America came into being. The instruments employed by European monarchs in the midst of their quarrels and jealousies to advance their several interests, the alliances and counter-alliances, the balances of power, the armaments and counter-armaments, the treaties open and secret, were stigmatized *en bloc* by the American colonists as the European system. Looking at the turmoil it had bred and the burdens it imposed, they set up after the Revolutionary War a government republican in character based upon ideas of human equality, personal liberty and popular sovereignty, which, whether original or borrowed, new or old, they were pleased to call American. They asked nothing more of the world at large than a chance to develop these ideas undisturbed. Between them and the turbulent shores of Europe rolled the broad Atlantic. Their homeland was an unpeopled continent of vast natural resources. And the same self-reliance which had brought them and their fathers across the waters made them confident of their power, if only they were let alone, to realize the great things the future held in store.

In such surroundings it was a priceless advantage to be aloof and neutral in a world that was torn by the contemplating of present and future wars. John Adams spoke for himself and his countrymen in the conversation he reports between himself and Richard Oswald in 1782: "'You are afraid,' says Mr. Oswald today, 'of being made tools of the Powers of Europe.' 'Indeed I am,' said I. 'What Powers?' said he. 'All of them,' said I. 'It is obvious that all the Powers of Europe will be continually manœuvring with us to work us into their real or imaginary balances of power. They will all wish to make us a make-weight candle when they are weighing out their pounds.'"

There was no "philosophical tranquillity," as Baron von Nolcken, the Swedish Minister at St. James's, suggested to Adams in their long-distance watching of "European throat-cutting;" only a feeling that it was none of their business and that it would be fatal to the survival of the new-born nation if it took part in the mêlée.

This attitude, so easily understood, was erected into a dogma by Washington with his warning in the Farewell Address against implicating ourselves with Europe "by artificial ties in the ordinary vicissitudes of her politics or the ordinary combinations or collisions of her friendships or enmities," and confirmed by Jefferson in his first inaugural declaring for "commerce and honest friendship with all nations—entangling alliances with none."

Tuned as these words were to the times and circumstances in which they were uttered, their effect upon the subsequent conduct of America has been continuous. Their weight cannot be exaggerated. They have been echoed in substance, if not in terms, by statesmen of every

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