

# Women in Local Government: Problems and Prospects

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## Abstract—

The local government in Jammu and Kashmir has been historically susceptible to the vagaries of state politics and as a result, the question of inclusion of marginalized sections of society especially women drew little attention. However, on 6<sup>th</sup> October 2020, consequent upon the abrogation of article 370, the central government amended the existing Jammu & Kashmir Panchayati Raj Act to facilitate the introduction of District Development Councils (DDCs) as the third-tier structure of local governance. Under the amended act one-third of Seats in the PRIs are reserved for SCs, STs and, women candidates at the Halka, block and, district level. The reform has been made with the hope to strengthen local democracy and open up political space for the disadvantaged groups of society. The present paper is an effort to understand the problems and prospects of women elected representatives in panchayat raj institutions at the Halka, block and, district levels. Following the purposive sampling technique, thirty women elected representatives were selected for the study. The sample was taken from seven blocks of district Budgam. The online survey, through the techniques of questionnaire and interview schedule, was conducted. The study found that due to illiteracy and inexperience most women lack confidence in handling their assigned tasks. Overlooking their views and not taking them seriously were also reported by some respondents. Family responsibilities and duties hindered many women's participation particularly, of those coming from nuclear families and, led to problems of absenteeism and proxy. Some reported difficulties in traveling a long distance to attend a meeting. While some mostly word members (Panches), complained about low and delayed remuneration.

**Index Term—** Local Government, Participation, Panchayati Raj, Decentralization, Reservation, Marginalization, Women, And Jammu & Kashmir.

## I. INTRODUCTION

Historically, women have been divested of any political personhood and relegated to the status of subjects mostly because of their biological makeup. They were restricted to the private sphere and their involvement in the public realm was highly frowned upon. However, with the realization of the importance of their role in social, economic, and political life and the rising political consciousness and activism among them, governments at the national and international levels have come up with different policies and legislation to enable women to be equal participants in social and political life. Among these, the policy of affirmative action has been particularly prominent. Designed to eliminate the past discrimination of excluded groups, many countries across the world have resorted to this practice of inclusion over the course of time. Given the role of decentralization in opening up democratic space and extending opportunities for the marginalized sections of society to participate and express their needs and demands, the process of devolving power and functions to the local levels has become a popular trend over the last few decades. India is one of the largest democracies that have embarked on the project of decentralization (Robinson, 1998; Wildmalm, 2002) to ensure the participation of people in the national construction. On the recommendation of successive committees, set up to review panchayat raj institutions in the country, the government passed the 73<sup>rd</sup> and 74<sup>th</sup> constitutional amendments Act in 1992 to formalize the institutions of local government. The act represents the beginning of an era of inclusion and representation of marginalized sections in PRIs and ending the monopoly of formerly privileged groups in local governance (Sakumar, 2019). In the Indian Union, the former state of Jammu & Kashmir represents a unique trajectory of panchayat raj. It has experienced many resuscitations and dormancy in the institutionalization of local government. Concerning the reservation of seats for women, The Jammu & Kashmir Panchayati Raj Act 1989, amended in 2003 is crucial. Under this act, 33% of seats are reserved for SCs, STs, and women in the local panchayats. Recently, as a result of the cancellation of Article 370 and the subsequent, extension of federal provisions to the state, the act was further amended in 2020, to reserve 33% of percent of seats for women at the Halka panchayat, block panchayat, and district panchayats. However, given the profoundness of gender discrimination and stratification in society in general and the political instability and conflict process of the region in particular, it is worth to assess the impact of these affirmative actions and understand the challenges related thereof. The present paper attempts to understand the problems and prospects of women elected representatives at the Halka, Block, and District panchayats.

## II. CONCEPTUAL FRAMEWORK

Jones Manor and Richard Crook have defined decentralization as the transfer of power away from a central authority to lower levels in a territorial hierarchy (Manor & Crook 1998). Socin Wildmalm described it as the transfer of power from a political or

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### **Table of Contents Readings In State And Local Government Problems And Prospects**

1. Understanding the eBook Readings In State And Local Government Problems And Prospects
  - The Rise of Digital Reading Readings In State And Local Government Problems And Prospects
  - Advantages of eBooks Over Traditional Books
2. Identifying Readings In State And Local Government Problems And Prospects
  - Exploring Different Genres
  - Considering Fiction vs. Non-Fiction
  - Determining Your Reading Goals
3. Choosing the Right eBook Platform
  - Popular eBook Platforms
  - Features to Look for in an Readings In State And Local Government Problems And Prospects
  - User-Friendly Interface
4. Exploring eBook Recommendations from Readings In State And Local Government Problems And Prospects
  - Personalized Recommendations

- Readings In State And Local Government Problems And Prospects User Reviews and Ratings
- Readings In State And Local Government Problems And Prospects and Bestseller Lists
- 5. Accessing Readings In State And Local Government Problems And Prospects Free and Paid eBooks
  - Readings In State And Local Government Problems And Prospects Public Domain eBooks
  - Readings In State And Local Government Problems And Prospects eBook Subscription Services
  - Readings In State And Local Government Problems And Prospects Budget-Friendly Options
- 6. Navigating Readings In State And Local Government Problems And Prospects eBook Formats
  - ePub, PDF, MOBI, and More
  - Readings In State And Local Government Problems And Prospects Compatibility with Devices
  - Readings In State And Local Government Problems And Prospects Enhanced eBook Features
- 7. Enhancing Your Reading Experience
  - Adjustable Fonts and Text Sizes of Readings In State And Local Government Problems And Prospects
  - Highlighting and Note-Taking Readings In State And Local Government Problems And Prospects
  - Interactive Elements Readings In State And Local Government Problems And Prospects
- 8. Staying Engaged with Readings In State And Local Government Problems And Prospects
  - Joining Online Reading Communities
  - Participating in Virtual Book Clubs
  - Following Authors and Publishers Readings In State And Local Government Problems And Prospects
- 9. Balancing eBooks and Physical Books Readings In State And Local Government Problems And Prospects
  - Benefits of a Digital Library
  - Creating a Diverse Reading Collection Readings In State And Local Government Problems And Prospects
- 10. Overcoming Reading Challenges
  - Dealing with Digital Eye Strain
  - Minimizing Distractions
  - Managing Screen Time
- 11. Cultivating a Reading Routine Readings In State And Local Government Problems And Prospects
  - Setting Reading Goals Readings In State And Local Government Problems And Prospects
  - Carving Out Dedicated Reading Time
- 12. Sourcing Reliable Information of Readings In State And Local Government Problems And Prospects
  - Fact-Checking eBook Content of Readings In State And Local Government Problems And Prospects

- Distinguishing Credible Sources
- 13. Promoting Lifelong Learning
  - Utilizing eBooks for Skill Development
  - Exploring Educational eBooks
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