



Rural transport and access to education in developing countries: policy issues

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Rural children in developing countries face many problems in getting to and staying in school. In addition to well-known social and economic factors, distance-related obstacles to schooling are very important but surprisingly disregarded in the available literature. This paper analyzes the present situation in rural Brazil and specially in the state of São Paulo, where a large rural school transport system has been operated since the 1960s. The analysis considers mainly policy issues as a guide to the provision of rural pupil transport. The analysis considers also the advantages and limitations of different strategies for improving the access to schools in rural areas of developing countries. An example of pupil transport coupled to rural school consolidation is provided. Finally, a preliminary framework for the definition of a specific public policy is proposed. © 1997 Elsevier Science Ltd

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Introduction

Rural people in developing countries face severe accessibility restrictions, because of their geographical isolation, their social and economic conditions, and the commonly low level of transport supply (Barwell *et al.*, 1985). Consequently, growing mobility gaps have been registered between rural and urban people.

Among the activities influenced by transport conditions in rural areas, schooling is very important, because of its consequences for rural people's present and future quality of life. Rural children in developing countries face many problems in getting to and staying in school, and most of them complete less than 4 years of elementary education. In evaluating the causes of such poor results, several studies have accounted for the contributing social and economic factors. The most important are high population mobility, low household income in relation to schooling costs, children's need to help parents at home or at work, poor appreciation of schooling among parents, deficient physical and educational conditions in schools, low teacher salaries and inadequate training (Caldeira, 1960; Wolfe and Behrman, 1984). However, the analysis of distance-related obstacles to schooling has been surprisingly disregarded in the available educational and transportation literature.¹ As a further sign of this neglect, the

provision of school transport in rural areas has been generally mistreated or even ignored by both education and transportation planners.

The relationship of distance and schooling is particularly critical in rural areas, where children must walk long distances to widely dispersed schools and must travel additional distances to nearby urban areas for higher primary grades. With the lack of public transportation and an inability to pay for private transportation, most rural children abandon the school system after relatively few years. This distance-related problem concerns the analysis of accessibility — both time and physical accessibility — (Moseley *et al.*, 1977), as well as the issues of welfare and equity in the access to public services. The access to school is an important part of accessibility to essential activities, which have to be considered as a right in contemporary life. If convenient transport means are available to support this right, the measured results reflect the degree of 'transport-related welfare', while the opposite reflects a condition of 'transport-induced deprivation' (Nutley, 1984, p.358). Hence, transport infrastructure and transport means play a vital role in attaining the basic needs of the rural population (Barwell *et al.*, 1985).

This paper discusses the present situation of rural children's schooling in Brazil, as affected by distance, school supply and transport. Rather than providing detailed technical analysis, the paper focuses on policy issues, related to the transport policy decisions that are necessary to meet mobility needs of rural people and

¹Some exceptions are UNESCO (1958), Hallak (1977) and Neves (1981). Most papers discuss instead the access to health services. See, for example, Airey (1991) and Oktor (1990).

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