

institutional development. Although both branches of this approach (based on "transaction costs" or "principle-agent problems") draw on assumptions of rational action, the first finds more of a role for historical development ("path dependency") than the second. In the next six chapters, Grindle tests her hypotheses. Chapters 3 and 4 examine the 1989 Venezuelan decentralization reform, which provided for the election of governors and mayors as well as the option of voting by name instead of party-list. Chapters 5 and 6 focus on the 1993 Bolivian Law for Popular Participation, which established 311 municipalities, mayoral and city municipal council elections, and mandated 20 percent of government revenue for local governments' development projects. Chapters 7 and 8 turn to the 1994 Argentine constitutional reform, which included the election of the mayor of the capital city, Buenos Aires. They also examine the city's plans for management decentralization. In these chapters Grindle relies primarily on case-study methods, drawing on a wide range of sources including interviews with three of the four presidents who promoted the reforms. Chapter 9 provides a summary conclusion.

What Grindle concludes is that comparative institutionalism's more historical, contextual perspective seems to hold up well when she examines the causes of reform and some of its consequences. However, the new institutionalism, particularly its less path-dependent variant, is more useful in understanding reform choice. Grindle makes explicit that these reforms were not chosen ultimately because of the pressure of traditional interest groups or their historical conflicts, but they emerged from the work of elite design teams assembled by presidents with short- and longer-term horizons. Thus, Grindle ends by making a clear case for the importance of political agency in reorienting democratic institutions away from dysfunctional centralization: "Aspiring or actual politicians can take heart that statecraft clearly matters in the history of countries, that individuals can make a difference" (p. 218). However, she does not follow these conclusions to their ultimate impact on democracy: what are the consequences of having elites and their chosen advisers as the effective agents in democratizing societies?

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Chile Under Pinochet: Recovering the Truth by Mark Ensalcado. Philadelphia, University of Pennsylvania Press, 2000. 280 pp. \$45.00.

General and former dictator August Pinochet was detained in Great Britain in 1998 on an arrest warrant issued by Spanish Judge Baltasar Garzón, but he was sent back to his native Chile when he was determined to be physically unfit to stand trial. Shortly after arriving, he was forced to address warrants issued by

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Julie Shayne



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