

REPORT OF THE COMMISSIONER OF INDIAN AFFAIRS.

DEPARTMENT OF THE INTERIOR,
OFFICE OF INDIAN AFFAIRS,
Washington, D. C., October 30, 1876.

SIR: I have the honor to submit herewith, in accordance with law, the annual report of the Indian Office, accompanied by the reports of its superintendents and agents. These reports give detailed statements of the condition of the Indian tribes, and the progress which has been made during the past year, and indicate that the condition of this branch of the public service is steadily becoming more efficient and satisfactory.

The management of Indian affairs is always attended with much of difficulty and embarrassment. In every other department of the public service, the officers of the Government conduct business mainly with civilized and intelligent men. The Indian Office, in representing the Government, has to deal mainly with an uncivilized and unintelligent people, whose ignorance, superstition, and suspicion materially increase the difficulty both of controlling and assisting them.

The traditional belief, which largely prevails, that the Indian service, throughout its whole history, has been tainted with fraud, arises, I apprehend, not only from the fact that frauds have been committed, but also because, from the nature of the service itself, peculiar opportunities for fraud may be found. The agencies are usually located in distant, and, in some cases, almost inaccessible places. They are, in many instances, so far from the accustomed abodes of our people as to be rarely visited by any civilized men except the agent and his employés and persons furnishing supplies. It thus happens that the business of the agency is conducted without the restraints which generally surround public officers. The agent is too remote to be under the immediate and constant surveillance of the central office. He is in a great degree free from the espionage of an intelligent public, and those near him who are competent to detect frauds or criticise official conduct may be influenced by or be in collusion with him. The Indians to whom he distributes supplies are too ignorant to protect themselves from imposition, or, in case dishonesty is suspected, to bring the fact to the knowledge of this office. Thus it happens that the fact that frauds are known to have been committed, joined to the knowledge that abundant opportunities for frauds exist, excites in the minds of a suspicious public a readiness to believe every rumor affecting the integrity of an Indian agent or the honesty of the Indian service.

INCREASED SALARIES FOR AGENTS.

The most important duties in the conduct of our Indian affairs are, and of necessity must be, performed by the agent. Not only are com-

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Xiaolong Qi



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